Multnomah County Circuit Court Original Sent to File Room

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4	IN THE CIRCUIT COURT	OF THE STATE OF OREGON
5	FOR THE COUNT	Y OF MULTNOMAH
6	STATE OF OREGON, ex rel. ELLEN F. ROSENBLUM, Attorney General for the State	Case No. 24 CV 48 473
7	of Oregon,	COMPLAINT
8	Plaintiff,	Unlawful Trade Practices Act, ORS 646.608
9	V.	NOT SUBJECT TO MANDATORY ARBITRATION
10	TIKTOK INC., a California corporation; TIKTOK U.S. DATA SECURITY INC., a	Filing fee of \$281 deferred pursuant to ORS
11	Delaware corporation; TIKTOK LLC, a Delaware limited liability company; and	20.140
12	BYTEDANCE INC., a Delaware corporation,	REDACTED
13	Defendants.	,
14	•	
15	For its Complaint, Plaintiff, State of Ord	egon alleges as follows:
16	SUMMARY	OF THE CASE
17		1.
18	American children and teenagers are in	the grip of a profound mental health crisis driven
19	by excessive social media use. 1 TikTok, Inc., a	long with its affiliate entities named as
20	Defendants in this action (collectively, "Defendants")	dants" or "TikTok"), operates one of the top three
21	most widely used social media platforms among	g U.S. teens, and has knowingly contributed to
22	this crisis by creating its Social Media Platform	to be intentionally addictive to youth, designing
23	elements that prey upon young people's unique	psychological vulnerabilities, and overriding
24	young people's autonomy to decide how much	time to spend on TikTok's Platform. In doing so,
25	¹ See Office of the Surgeon General, So	cial Media and Youth Mental Health, The U.S.
26	Surgeon General's Advisory, U.S. Dep't of Heahttps://archive.ph/QAytZ.	alth & Human Servs. (May 23, 2023),

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1	it has caused mental and physical harm to young people. TikTok, whose business model depends
2	on maximizing advertising revenue, predictably seeks to keep users on its Platform for as long as
3	possible to show more ads and exploit users' data to sell more targeted advertising opportunities.
4	To achieve that goal, TikTok employs an arsenal of harmful addictive-by-design features
5	specifically targeted and tailored to exploit, manipulate, and capitalize from young users'
6	developing brains. TikTok does this effectively by harvesting its users' data to identify and
7	exploit vulnerabilities unique to each user. At the same time, rather than making its product safe
8	or disclosing its Platform's harms to young users or their parents, TikTok misleads the public
9	about the ways its Platform has harmed—and is continuing to harm—children and teens.
10	2.
11	TikTok has internally known for years that excessive, compulsive, and addictive use of
12	its Platform is harmful to children and teenagers. Outside the United States, TikTok's parent
13	company actively strives to protect children from those harms by, for example, providing a
14	different version of TikTok that reduces harm to minors (users under 18-years-old, also known
15	as "young users"). TikTok has every ability to take similar measures to protect young users
16	across the United States.
17	3.
18	But it chooses not to. In the United States, TikTok specifically targets children (under 13
19	years old) and teenagers (aged 13 to 17) with an algorithm and Platform features designed to
20	keep these young users on its Platform as long as possible. TikTok's executives and employees
21	admit that they target young Americans, stating "It's better to have young people as an early
22	adopter, especially the teenagers in the U.S. Why? They [sic] got a lot of time."
23	4.
24	TikTok knows that the harmful effects of its Platform wreak havoc on the mental health
25	of millions of American children and teenagers. Internal documents describe the Platform as
26	But despite its full knowledge of the potential for

1	serious harm, TikTok deliberately and successfully targets its product to minors as its core
2	demographic.
3	5. _
4	TikTok deceptively markets its Platform to conceal its harmful effects. It lures children
5	and teenagers with misrepresentations about its Platform, fails to disclose material information
6	about the harms that result from using its Platform, and induces excessive, compulsive, and
7.	addictive use of its Platform. To convince kids to use TikTok—and their parents to allow them to
8	do so—TikTok tells the world that its Platform is safe, fun, and appropriate for teens and
9	children. But these representations are deceptive because TikTok knows that its Platform is
10	harmful and addictive. TikTok also knows that once on the Platform, many kids fall into a
11	harmful, pervasive cycle of compulsive use.
12	6.
13	TikTok does not tell users or their parents that it
14	
15	Nor does TikTok disclose
16	
17	
18	
19	and that it
20	
21	7.
22	In response to criticism from users, parents, the public, and politicians, TikTok recently
23	implemented certain tools that it claims help users reduce the time they spend on the Platform
24	and other harms caused by the algorithm. But TikTok's representations regarding these tools are
25	misleading because TikTok knows that
26	

2	
3	8.
4	In addition to being deceptive, TikTok's conduct in targeting children and teenagers with
5	a harmful and addictive product—despite known severe health consequences—is an
6	unconscionable tactic under the Oregon Unlawful Trade Practices Act ("UTPA"). ORS 646.605
7	et seq.
8	9.
9	Through this action, Oregon seeks to enforce the UTPA to stop TikTok from capitalizing
10	on young users' developing brains to subvert and exploit their autonomy by addicting them to its
11	Platform. Oregon seeks to hold TikTok accountable for deceptively designing, operating, and
12	marketing TikTok to ensnare and addict young users.
13	JURISDICTION, VENUE, AND NOTICE
14	10.
15	This Court has personal jurisdiction over all Defendants because each Defendant markets
16	its services throughout Oregon and this judicial district, and intentionally avails itself of the
17	markets of Oregon and this judicial district, so as to render the exercise of jurisdiction fair,
18	reasonable, and consistent with traditional notions of fair play and substantial justice.
19	11.
20	As described further below, all Defendants together operate as a common enterprise,
21	including while engaging in the deceptive and other unlawful acts and practices alleged below.
22	Because Defendants have operated as a common enterprise, such that agency and/or alter-ego
23	relationships have formed, this Court has jurisdiction over each Defendant.
24	111
25	111
26	111
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9760	92194 DEPARTMENT OF JUSTICE

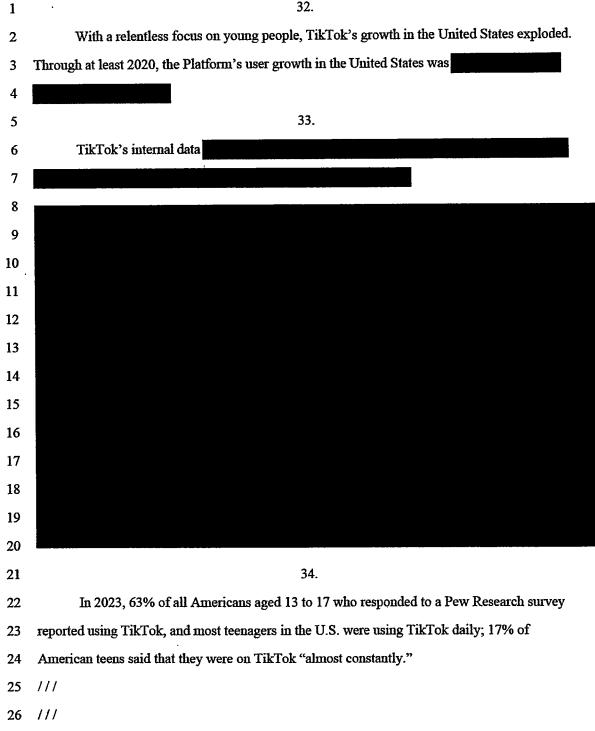
2	Venue is appropriate in Multnomah County because TikTok has committed acts
3	prohibited by the UTPA in Multnomah County, and a large number of young users harmed by
4	TikTok's acts or omissions reside in Multnomah County. ORS 14.080(1); ORS 646.605(1)(c).
5	13.
6	Prior to filing this complaint, the Attorney General notified TikTok of its unlawful trade
7	practices, as required by ORS 646.632(2). The Attorney General provided notice to Defendants
8	on May 31, 2024. TikTok failed to deliver an Assurance of Voluntary Compliance in response.
9	RELEVANT TIMES
10	14.
11	TikTok's violation of Oregon's UTPA is ongoing. The illegal conduct began at a time
12	unknown to Oregon, but no later than 2017, and such conduct has continued through the present
13	This action is timely brought pursuant to the parties' Tolling Agreement, originally executed by
14	TikTok's counsel on July 29, 2022, which tolls all claims from March 2, 2022 through June 1,
15	2024.
16	PARTIES
17	15.
18	Plaintiff Ellen Rosenblum is the Attorney General of Oregon. She is authorized to bring
19	this action pursuant to ORS 646.632.
20	16.
21	Defendant TikTok Inc. is a California corporation with its principal place of business at
22	5800 Bristol Parkway, Culver City, California 90230.
23	17.
24	Defendant TikTok U.S. Data Security Inc. is a Delaware corporation with its principal
25	place of business at 5800 Bristol Parkway, Suite 100, Culver City, California 90230. Defendant
26	TikTok Inc. wholly owns Defendant TikTok U.S. Data Security Inc.

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2	Defendant TikTok LLC is a Delaware limited hability company with its principal place
3	of business at 5800 Bristol Parkway, Culver City, California 90230. Defendant TikTok LLC
4	wholly owns Defendant TikTok Inc.
5	19.
6	Defendant ByteDance Inc. is a Delaware corporation with its principal place of business
7	at 1199 Coleman Avenue, San Jose, California 95110.
8	20.
9	Upon information and belief, each of the Defendants has jointly advertised, marketed,
10	developed, and distributed the TikTok social media application and platform to consumers
11	throughout the United States since 2017. Upon information and belief, each Defendant has
12	actively formulated, participated in, approved, directed, or otherwise controlled the acts or
13	practices referenced throughout this complaint. Each Defendant also has the same ultimate
14	parent company, ByteDance Ltd., a company incorporated in the Cayman Islands with its
15	principal place of business in Beijing, China.
16	TRADE AND COMMERCE
17	21.
18	TikTok has engaged and continues to engage in conduct that constitutes, is in connection
19	with, or affects "trade" or "commerce." ORS 646.605(8).
20	22.
21	TikTok has entered into contracts with over a million users in Oregon. Although users
22	can establish accounts on TikTok without paying a fee, TikTok's services are not free. TikTok
23	charges its users by collecting their time and data, including users' locations, interests, and
24	behaviors, which it then converts into advertising dollars. This is outlined in TikTok's Terms of
25	Service, which provides in relevant part: "[y]ou acknowledge and agree that [TikTok] may
26	///

1	generate revenues, increase goodwill or otherwise increase our value from your use of the
2	[s]ervices through the sale of advertising, sponsorships, promotions, usage data and [g]ifts."
3	23.
4	TikTok sells access to its Platform, by providing users with access to its Platform and to
5	TikTok's content library available in exchange for end-user personal data.
6	24.
7	TikTok also provides tools for businesses to advertise on its Platform. TikTok offers
8	various tools through its Business Center, Ad Manager, Creator Marketplace, Business Account
9	and TikTok Shop. TikTok sells advertising space to marketers and provides tools that allow
10	businesses to tailor messages and ads to specific locations. TikTok also offers cross-platform
11	advertising with Shopify, another e-commerce platform, selling ads for products that are
12	shoppable on TikTok without Shopify business users ever needing to leave the Shopify platform
13	TikTok generates substantial and increasing revenue annually by sending targeted
14	advertisements to users across the United States.
15	25.
16	Users may also purchase "Coins" from TikTok and gift them to other TikTok users,
17	which can then be exchanged for U.S. fiat currency.
18	26.
19	TikTok also offers users "TikTok Rewards," a referral rewards program that can
20	similarly be redeemed for U.S. currency. Users may earn a referral reward when they invite a
21	new user who creates a TikTok account. Subsequently, both the new and referring users may
22	earn referral rewards when the new user participates in certain video-watching tasks.
23	27.
24	TikTok encourages and provides tools for users to engage in e-commerce themselves.
25	"TikTok Shop" allows small businesses and global brands alike to advertise and sell goods,
26	which users can purchase directly through the Platform.

1	FACTUAL ALLEGATIONS
2	(TIKTOK ENTERED THE U.S. MARKET AND EXPERIENCED EXPLOSIVE
3	GROWTH FOLLOWING ITS ACQUISITION OF MUSICALLY, A POPULAR APP
4	WITH CHILDREN.)
5	28.
6	In September 2016, TikTok's parent company ByteDance Ltd., acting through a
7	subsidiary, released its first Social Media Platform, Douyin, in China. The Douyin platform
8	allows users to create and post short videos and watch videos uploaded by other users.
9	29.
10	Seeking to expand internationally, ByteDance Ltd. released a separate and distinct
11	version of the Douyin app for international users named TikTok in 2017.
12	30.
13	ByteDance Ltd. entered the American market in December 2017 by acquiring Musical.ly
14	a popular social media app launched in 2014. In August 2018, ByteDance Ltd. merged the
15	Musical.ly app with the TikTok app under the TikTok name and began operating as TikTok.
16	Musical.ly was particularly popular with American teens, and had at least 60 million mostly U.S.
17	users, with a significant percentage of them children under age 13.
18	31.
19	TikTok remains highly incentivized to keep young people on the Platform. An internal
20	review
21	to internal data from 2019,
22	One
23	TikTok 2019 internal presentation states
24	TikTok considers users under age 13 a critical
25	demographic, believing users will continue to use the Platform to which they are accustomed
26	, or a second se

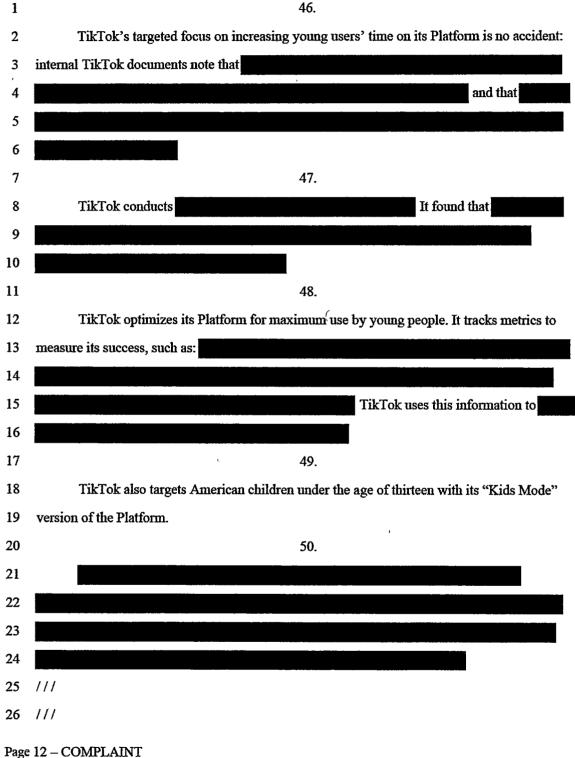


1	35.
2	As of December 2023, TikTok had
3	
4	
5	36.
6	During a 13-month period from October 2022 to October 2023, Oregonians
7	
8	37.
9	This led to tremendous profits for TikTok.
10	
11	(ALL DEFENDANTS ARE INTIMATELY INVOLVED IN OPERATING TIKTOK.)
12	38.
13	Defendants, although facially separate on paper, are all intimately involved in operating
14	the TikTok Platform.
15	39.
16	Although TikTok Inc. is incorporated in the United States, it is led by an executive team
17	based in the United States, Singapore, and China.
18	40.
19	Employee roles among Defendants are often blurred: TikTok Inc. represents that is has
20	not created or maintained an organizational chart because its employees do not have formal titles
21	and their responsibilities between organizations are fluid. Some former employees have even
22	stated they were unsure for which Defendant they actually worked.
23	41.
24	Because Defendants' corporate boundaries are porous, employees at all the companies
25	work together. All Defendants' employees use a shared internal messaging system, Lark, where
26	they can engage in chats and group chats with each other regardless of their formal company

35.

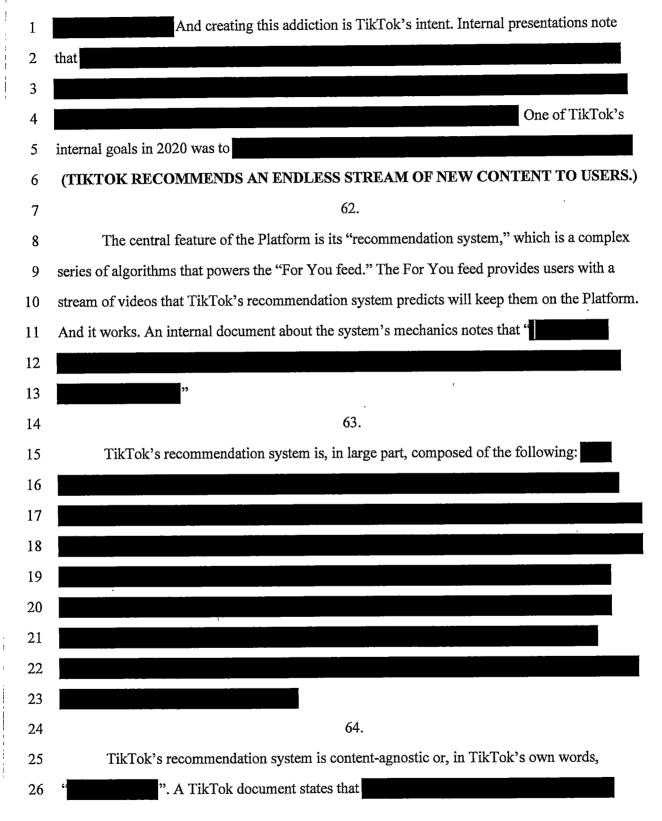
1	affiliation. Defendants' employees use Lark to discuss specific features on TikTok. It also
2	appears that employees from all Defendants contributed to internal documents discussing so-
3	called "safety features" for young Americans on TikTok.
4	42.
5	Prominent leaders of TikTok Inc. even state on their public LinkedIn profiles that they
6	are employed by "ByteDance/TikTok."
7	43.
8	TikTok Inc. CEO Shou Chew, who is also paid by ByteDance Ltd., stated to Congress on
9	March 23, 2023, that employees of ByteDance Ltd. work on the TikTok platform and that he
10	personally uses Lark to communicate "with employees at ByteDance [Ltd.]."
11	(TIKTOK UNCONSCIONABLY HARMS YOUNG USERS BY MANIPULATING
12	THEM TO SPEND MORE TIME ON THE PLATFORM THAN THEY WOULD
13	OTHERWISE CHOOSE.)
14	44.
15	To drive growth and revenue in the United States, TikTok strategically designs and
16	deploys exploitative and manipulative features to addict young users and maximize their time on
17	its Platform. This is not an accidental byproduct of its efforts to grow its base of young users and
18	increase its advertising revenues. Rather, addicting young users to its Platform is a central pillar
19	in its growth strategy—and one that TikTok has doggedly pursued.
20	45.
21	TikŢok intentionally designed its Platform to capture as much of its users' time and
22	attention as possible, and admits that
23	The more time users spend on the Platform, the more ads
24	they watch, which increases TikTok's ad revenue.
25	111
26	111
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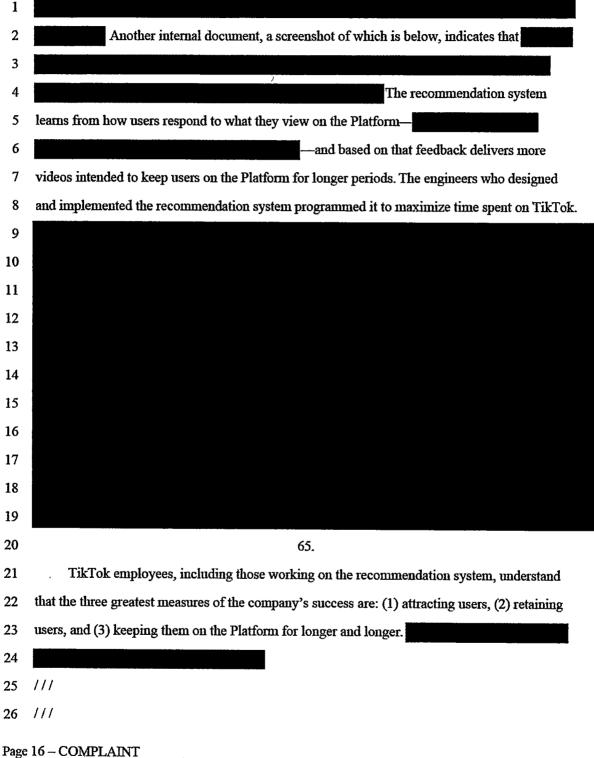
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1	51.
2	TikTok expressly stated that
3	
4	
5	52.
6	TikTok's efforts to maximize usage of its Platform by American teenagers and children
7	have been extremely successful. The TikTok app is now American teens' "primary social app of
8	choice."
9	(TIKTOK INTENTIONALLY DESIGNED ITS PLATFORM TO PROMOTE
10	COMPULSIVE USE.)
11	53.
12	TikTok knowingly created Platform features intended to cause excessive, compulsive,
13	and addictive use, despite knowing that young people are more susceptible to—and acutely
14	harmed by-those features. For young users of the TikTok Platform, these harms are severe, and
15	include increased levels of depression and anxiety disorders, reduced sleep, self-harm, suicidal
16	ideation, and eating disorders.
17	54.
18	TikTok's algorithms and design decisions are intended to cause young users to
19	compulsively spend increasing amounts of time on the Platform. TikTok outfitted the Platform
20	with features that its own employees describe as "grant and a particularly effective
21	at enticing younger users, who TikTok employees admit, "
22	"
23	55.
24	TikTok's design choices exploit the neurotransmitter dopamine, which helps humans feel
25	pleasure. Unpredictably delivered dopamine hits, known as "intermittent variable rewards," or
26	///
Dac	a 12 COMPLAINT

1	"IVRs," can lead to addictive behavior, and are particularly effective at influencing numan
2	behavior. TikTok has research showing this.
3	56.
4	The anticipation of the reward, not just the reward itself, drives compulsive and
5	unhealthy habit formation. TikTok knows that
6	"
7	57.
8	TikTok intentionally and successfully harnesses this well-researched method by
9	deploying variable rewards to fuel excessive, compulsive, and addictive use of its Platform.
10	58.
11	Some of the features that deliver these variable rewards, such as push notifications and
12	the recommendation system, are described below. Younger users of the Platform find it
13	
14	
15	59.
16	TikTok knows that minors are particularly susceptible to compulsive use of its Platform.
17	A TikTok-commissioned report corroborates this.
18	60.
19	In particular, the TikTok Platform provides several unpredictable social rewards—such
20	as "Likes," "follows," and "comments".
21	and leverages this
22	sensitivity to keep young users on its Platform for longer periods of time.
23	61.
24	Minors are susceptible to becoming addicted to the TikTok Platform because younger
25	brains have not had as much time to develop as those of adults. TikTok knowingly takes
26	advantage of this vulnerability,





1	(OTHER TIKTOK FEATURES MANIPULATE USERS INTO COMPULSIVE AND
2	EXCESSIVE USE.)
3	66.
4	TikTok has built specific features to increase users' time spent on the Platform, which
5	independently and together—create the compulsive use, excessive use, and addiction that harm
6	TikTok's young users. These features increase users' time on the Platform and promote
7	unhealthy use regardless of the content.
8	(Effects)
9	67.
10	TikTok's Platform contains filters, or "Effects," which allow users to alter their
11	appearance in photos and videos. As described below, these Effects are deeply harmful to minor
12	users.
13	TikTok retained the Effects features despite the harm
14	to minors.
15	(Autoplay)
16	68.
17	When a user launches the TikTok Platform, a video automatically begins to play in the
18	user's For You feed. This feature, called "Autoplay," is designed to immediately grab the user's
19	attention and immerse them into the Platform. TikTok internally
20	To manipulate users into compulsively
21	spending more time on the Platform, TikTok does not allow them to disable Autoplay.
22	69.
23	Autoplay encourages young users to continuously remain on the Platform because it does
24	not require user intervention to choose to view the next video, eliminating user autonomy to
25	make a choice. This reduces so-called "friction" in the user experience (i.e., something that slows
26	down a user from performing an action), keeping young users on the Platform longer.

1	(Endless or Infinite Scroll)
2	70.
3	Another feature of the TikTok Platform is endless scrolling, also referred to as "Infinite
4	Scroll." Wherever on TikTok a user watches a video, the user endlessly and seamlessly moves
5	from one video to the next simply by swiping up.
6	71.
7	TikTok designed Infinite Scroll to endlessly load and/or offer new videos for the user to
8	view as the user scrolls through their feed, removing any need to take action beyond a simple
9	swipe to view more videos. As a user scrolls through their feed, the Platform continuously and
10	perpetually selects and shows more videos to the user.
11	72.
12	Endless scrolling compels young users to spend more time on the Platform, stripping away
13	a natural stopping point or opportunity to turn to a new activity. This feature is designed to "keep
14	[users] scrolling, and purposely eliminate any reason for [them] to pause, reconsider or leave."
15	The user's experience is a bottomless "flow state" that fully immerses users which distorts their
16	perception of time. TikTok knows that
17	and it
18	intentionally maintains those features.
19	(TikTok Stories and TikTok LIVE)
20	73.
21	Two TikTok features, TikTok Stories and TikTok LIVE, are designed to encourage
22	young users to compulsively return to the Platform by exploiting young users' uniquely sensitive
23	"fear of missing out" (FOMO).
24	111
25	111
26	///
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1	74.
2	TikTok Stories allows users to post short videos that vanish after 24 hours. By design,
3	this rapidly disappearing content pressures users to check the TikTok Platform more frequently.
4	","
	75.
5	
6	TikTok LIVE similarly sought to leverage young users' FOMO. By default, LIVE
7	content—livestreamed videos and real-time interaction with TikTok users—is available only
8	once: while the creator livestreams. Users must tune in immediately or lose the opportunity to
9	interact.
10	76.
11	TikTok compounds the urgency to immediately view LIVE videos with push
12	notifications designed to get users back on the Platform to watch the livestreamed videos, even if
13	they occur at inappropriate times, such as during school.
14	77.
15	TikTok viewed . It believed
16	
17	,,
18	(Push Notifications)
19	78.
20	Notifications to users are integral to TikTok's business goal of prolonging youth time
21	spent on its Platform. Notifications are intended to prompt a return to or continued use of the
22	app. These notifications contain messages crafted and sent by TikTok without third-party

24 79.

The TikTok Platform's push notifications alert users on their smartphones and desktops even when the TikTok Platform is not open, including when the device is not being used.

involvement.

displayed, to increase young users' time spent on its Platform by taking advantage of well-
understood neurological and psychological phenomena, including using sounds and vibrations to
trigger sudden dopamine releases and preying on youth's social sensitivity and fear of missing
out on seeing new activity. These notifications include buzzes, lights, sounds, and onscreen
messages, to draw users' attention to their devices, and ultimately to the TikTok Platform.
81.
Push notifications are accompanied by a "badge," a red circle sitting atop the TikTok
application icon on the user's smartphone, to further draw the user's attention. The badge
remains until the user opens the TikTok Platform.
82.
TikTok employees
"
83.
TikTok operationalized this goal by creating a plethora of push notifications to
TikTok operationalized this goal by creating a plethora of push notifications to unconscionably entice users by overloading and overwhelming them to compel a return to the
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Ţ	that badges indicate unread content to manipulate users into opening its Flationin by displaying
2	badges with random numbers unconnected to any actual content or interactions available on the
3	Platform. TikTok employees
4	
5	
6	"
7	. 86.
8	Notifications succeed at keeping users on the TikTok Platform as TikTok intends.
9	
10	
11	87.
12	Notably, TikTok knows young users are directly harmed by receiving these incessant
13	notifications, which keep them on the Platform disrupt their sleep.
14	
15	Only recently did TikTok
16	stop sending notifications during certain nighttime hours.
17	88.
18	TikTok has employed these coercive, deceptive, and relentless notifications because they
19	are effective at keeping young users on its Platform—irrespective of their harmful health effects.
20	(Likes, Comments, and Other Interactions)
21	89.
22	TikTok's notifications through Likes, comments, and other interactions, including the
23	number of Likes and the timing, delivery, and packaging of notifications of positive social
24	validation are classified as types of IVR since they are
25	. Likes serve as a reward for social media users, resulting in a release of dopamine.
26	111

2	TikTok uses these dopamine rewards to encourage users to post more videos and spend
3	more time on the Platform, which promotes user retention and financially benefits TikTok.
4	91.
5	TikTok encourages users to respond to videos that have few Likes by automatically
6	showing a TikTok-created prompt suggesting that the viewer should hit the Like button.
7	TikTok's reasoning behind this is that
8	"
9	92.
10	TikTok designs and engineers its Platform to show Creators a "of Likes," of Likes,
11	comments, and view counts when they watch their own videos. This inundation of rewards
12	encourages users to post even more videos.
13	93.
14	TikTok publicly quantifies and displays the number of these rewards, despite knowing
15	the harmful effects on its teenage users. In internal documents,
16	
17	
18	94.
19	Despite being aware of the psychological harms caused by Likes and similar social
20	interactions, TikTok continues to purposely use various methods to display, quantify, package,
21	and notify young users of these social validation metrics to exploit their social sensitivities and
22	coerces young users to spend an unhealthy amount of time on the Platform.
23	95.
24	TikTok's design and display of highlighting social validation and quantification metrics
25	has an especially powerful effect on teenagers and can neurologically alter teenagers' perception
26	of online posts.

1	(TIKTOK DESIGNS AND PROVIDES BEAUTY FILTERS THAT IT KNOWS HARM
2	ITS YOUNG USERS.)
3	96.
4	In addition to TikTok's features causing compulsive and addictive use, TikTok's features
5	also cause harm to young users in other ways.
6	97.
7	One significant way in which the Platform causes harm is by enabling users to alter their
8	appearance in photos and videos before posting to the Platform. This is especially dangerous to
9	young users, causing negative self-obsession or self-hatred of the users' appearance. Plastic
10	surgeons have reported an increase in patients seeking procedures to look better on-screen and
11	remark that TikTok's advanced Effects (filters) "blurr[ed] the line between fantasy and reality."
12	TikTok knows its Effects can harm users but chooses to keep them and has failed to disclose
13	information about their known dangers in its representations to users, including parents and
14	youth.
15	98.
16	For example, the Platform's "RETOUCH" feature, formerly called "Beauty" mode,
17	incorporates to artificially augment (or, in TikTok's
18	words, to apply "to) the user's appearance.
19	99.
20	TikTok's RETOUCH feature allows users to adjust many of their physical attributes to
21	align with the user's sense of aspirational beauty standards. Among other things, the feature can
22	change a user's size and shape of their jaw, nose, lips, and eyebrows, whiten their teeth, smooth
23	their skin, and adjust their skin tone or color.
24	111
25	111
26	111
	e 23 – COMPLAINT 92194 DEPARTMENT OF JUSTICE

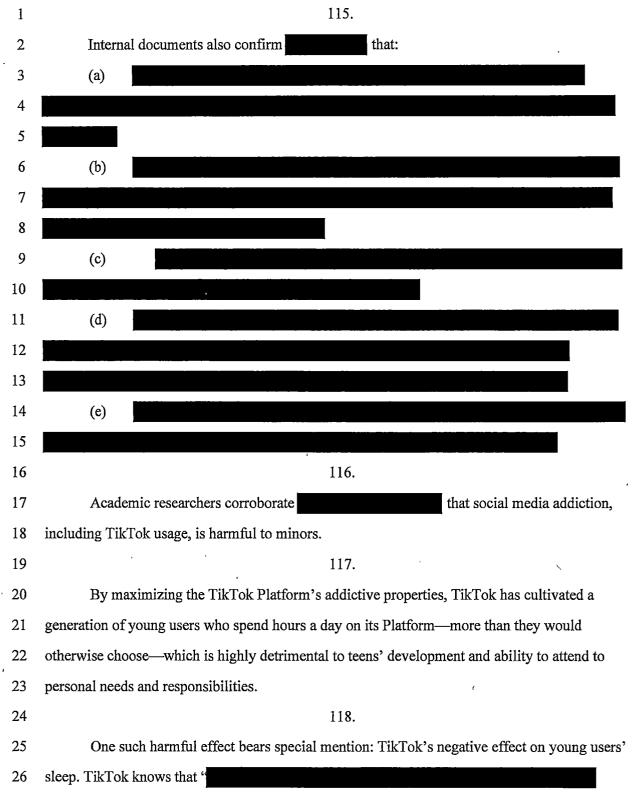
1	100.
2	Although TikTok's release of the "RETOUCH" feature was regarded as a success for the
3	platform, TikTok's internal research indicated that the
4	"This spurred TikTok to develop enhanced beauty filters.
5	101.
6	In the spring of 2023, TikTok created, designed, and published the "Bold Glamour" filter.
7	TikTok's Bold Glamour filter dramatically alters the user's image to mimic the effects of
8	makeup and cosmetic surgery.
9	102.
10	The Bold Glamour Effect has been wildly successful by TikTok's measures. It has been
11	used in over 224 million posts. And internal research offers insight into why:
12	
13	
14	Needless to say, these traits are all difficult, if not impossible, for users to
15	change in real life without undergoing cosmetic surgery or other risky, expensive interventions.
16	The "Bold Glamour" filter implements these unnatural and unrealistic changes with the tap of a
17	button—so long as the user's eyes remain glued to the TikTok Platform on their screen.
18	103.
19	
20	
21	
22	
23	
24	104.
25	These "concerns" are a direct result of TikTok's choices in the design and deployment of
26	"beauty" features and filters that have caused significant harm to young users. These harms

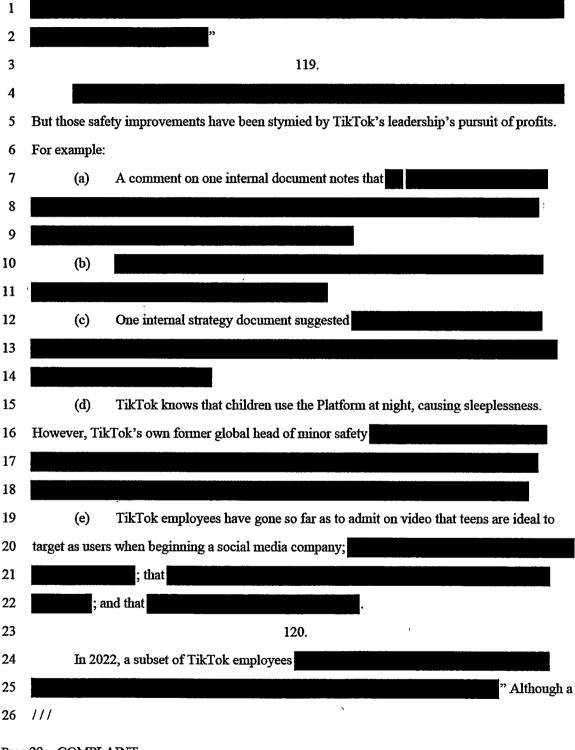
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1	include, but are not limited to: negative social comparison of one's own physical appearance,
2	using damaging beauty standards—such as the "ideal" face structure or skin color—that favor
3	Caucasian or European features; eating disorders; body dysmorphia; and similar mental and
4	physical health problems. ² Those harms are only compounded by other TikTok product features
5	that encourage social comparison.
6	105.
7	TikTok is manifestly aware of the potentially harmful impacts of such "beauty" features
8	on the Tik-Tok Platform. TikTok knows, for instance, that
9	
10	Internal documents further reflect their awareness
11	that
12	
13	
14	106.
15	But TikTok also knows that "beauty" features, such as the Platform's "Effects"
16	(including the "Bold Glamour Effect") and "RETOUCH" toolset, increase engagement with the
17	TikTok Platform and, in turn, Defendants' financial gain. And as with the design and
18	functionality of the Plat-form's Recommendation System, profit is more important than young
19	users' well-being.
20	111
21	
22	² See Scott Griffiths, et al., The Contribution of Social Media to Body Dissatisfaction,
23	Eating Disorder Symptoms, and Anabolic Steroid Use Among Sexual Minority Men, 21 Cyberpsychology, Behav. & Soc. Networking 149, 149 (Mar. 1, 2018); Siân McLean, et al.,
24	Photoshopping the Selfie: Self photo Editing and Photo Investment Are Associated with Body
25	Dissatisfaction in Adolescent Girls, 48 Int'l J. of Eating Disorders 1132, 1133 (Aug. 27, 2015). Jing Yang, et al., Selfie-Viewing and Facial Dissatisfaction Among Emerging Adults: A Moderated
26	Mediation Model of Appearance Comparisons and Self-Objectification, 17 Int'l J. Env't Res. & Pub. Health 672, 672 (Jan. 2020).

1	(TIKTOK PAYS CONTENT CREATORS AND USES SHADOW ACCOUNTS TO POST
2	MORE CONTENT TO KEEP USERS ON THE PLATFORM FOR LONGER PERIODS.)
3	107.
4	Many posts that young users see on the Platform are paid for, or otherwise created or
5	developed in whole or in part by, TikTok to give users on the Platform more material likely to
6	manipulate them into staying online for longer periods.
7	108.
8	In 2020, TikTok launched its Creator Fund. Creators are users who post materials on the
9	Platform. The Creator Fund was open to users who are allegedly over 18 and who have at least
10	10,000 followers and 100,000 video views within the previous 30 days. The amount TikTok pays
11	those users is based on several factors including, but not limited to, engagement and views. In
12	other words, TikTok paid for content to increase user engagement and retention on the platform.
13	109.
14	
15	For instance,
16	
17	
18	110.
19	The current iteration of the Creator Fund is TikTok's Creator Rewards Program, which,
20	TikTok claims, offers up to 20 times greater rewards (payouts) than the Creator Fund. The
21	Creator Rewards Program provides payouts based on how engaging the posts are, including
22	"Play Duration," "Audience Engagement" and "Search Value." TikTok not only directed the
23	creators to post certain material intended to keep users on the Platform, it also gave personalized
24	"suggestions based on your existing content, your followers' search interests, and potential
25	earnings from the Creator Rewards Program."
26	111

1	111.
2	TikTok also uploads content to TikTok in other ways. Internal emails show
3	
4	То
5	outsiders, those shadow accounts appeared to be regular users, but were actually operated and
6	run by TikTok employees.
7	112.
8	On information and belief, ByteDance asked employees to mine its competitor Instagram
9	for popular content, such as posts tagged with #BeachGirl and upload the content to TikTok
10	using shadow accounts. Upon information and belief, posts tagged with #BeachGirl are often the
11	types of posts known to cause mental-health harms.
12	113.
13	The gambit worked:
14	25
15	(THROUGH THESE FEATURES, THE TIKTOK PLATFORM KNOWINGLY HARMS
16	CHILDREN AND TEENS.)
17	Compulsive use of the Platform is harmful, especially for younger users. Compulsive use
18	correlates with many negative mental health effects, such as loss of analytical skills, memory
19	formation, contextual thinking, conversational depth, and empathy, as well as increased anxiety.
20	Compulsive use of the Platform also interferes with essential personal responsibilities like
21	sufficient sleep, work and school responsibilities, and connecting with loved ones.
22	114.
23	Compulsive use of TikTok causes many of the same harmful effects to minors as
24	substance use disorders.
25	111
26	111
	e 27 – COMPLAINT 92194 DEPARTMENT OF JUSTICE





1	non-personalized feed could have reduced compulsive use by minors, TikTok CEO Shou Chew
2	
3	121.
4	TikTok also considered but failed to implement or delayed implementing other alternate
5	design features related to screentime management and anti-addiction measures intended to help
6	curb its users' compulsive use of the Platform, such as
7	
8	122.
9	TikTok represents that it set a 60-minute default screentime limit for users under the age
10	of 18. However, TikTok's "limit" is not a hard stop, but rather merely an easily avoidable
11	checkpoint because users can disable the screen or enter a passcode. TikTok knows that its
12	addictive features work to override young users' free choice to regulate their time such that these
13	options are rendered unreasonable, unrealistic, and ineffective.
14	123.
15	By contrast, TikTok's sister platform Douyin, available only in China, imposes better
16	safety restrictions for minors, including limiting some minors to 40 minutes of use per day and
17	limiting the platform's availability to certain hours. To prevent overuse and addiction, Douyin
18	users also may face a five-second pause between videos if they spend too long on the app.
19	124.
20	TikTok's internal documents that it
21	
22	but TikTok has chosen to not implement these safety measures for young Americans.
23	125.
24	This is because TikTok's business model is based on maximizing users' engagement with
25	the TikTok Platform, as measured by indicia including whether a user clicks the Like and Share
26	buttons, the number of times (and times of day) a user opens the TikTok app, whether a user

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1	allows a video to play to completion or swipes to another screen, and the amount of time the user
2	spends on the Platform.
3	126.
4	TikTok's primary source of income is advertising revenue, earned by showing third-party
5	advertisements to users on its Platform.
6	127.
7	The more user data TikTok collects, the better targeted advertising space it can sell,
8	which increases its revenue.
9	128.
10	TikTok has thus designed a business model in which it is incentivized to increase user
11	engagement, with young users as a primary target in part because they become life-long users.
12	
13	
14	129.
15	TikTok's business model has been extremely profitable. In 2019, TikTok's revenue was
16	. By 2022, it was over
17	130.
18	On information and belief, as reported in the New York Times, TikTok's success largely
19	comes from the significant amount of time users spend on the Platform: "TikTok's users spend
20	an average of 96 minutes a day on the app—nearly five times what they spend on Snapchat,
21	triple their time on Twitter, and almost twice as much as their time on Facebook and Instagram."
22	. 131.
23	TikTok's internal documents
24	
25	
26	///

1	132.
2	A report from "TikTank," an internal TikTok research group,
3	
4	
5	." The report also
6	
7	(CHILDREN AND TEENAGERS USE THE PLATFORM COMPULSIVELY TO THEIR
8	DETRIMENT.)
9	133.
10	TikTok's attempts to coerce young users into spending excessive amounts of time on the
11	Platform have been successful. Many minors use the Platform compulsively and excessively.
12	134.
13	An internal TikTok research report
14	
15	
16	135.
17	Additional internal TikTok statistics show that,
18	
19	
20	136.
21	External surveys also show that 16% of U.S. teens say they use the TikTok Platform
22	"almost constantly." Another 32% say they use it "several times a day." Of the teens aged 13 to
23	17 surveyed across all 50 states by the Boston Children's Digital Wellness lab in 2022, 64%
24	reported that they use TikTok daily.
25	111
26	111
	e 32 – COMPLAINT 92194 DEPARTMENT OF JUSTICE

1	(TIKTOK DECEIVES USERS IN OREGON ABOUT ITS PLATFORM'S SAFETY.)
2	137.
3	TikTok tells users in the United States, including in Oregon, particularly youth and
4	parents, that its Platform is safe, well-moderated, and appropriate for young users. It publicly
5	states that it provides a series of safety features to promote young users' mental health.
6	138.
7	But TikTok knows the truth: its Platform is unsafe and poorly moderated, and its touted
8	features do not work as advertised. Through misrepresentation and omissions, TikTok deceives
9	users in violation of Oregon's UTPA.
10	(TIKTOK DECEIVES USERS ABOUT THE HARMFUL EFFECTS OF ITS
11	PLATFORM AND DESIGN FEATURES.)
12	139.
13	TikTok conceals known dangers caused by its design features from its young users and
14	their parents and has actively misrepresented that the company prioritizes safety for young users:
15	(a) On TikTok's website, the company represented: "We care deeply about the well-
16	being of our community members and want to be a source of happiness, enrichment, and
17	belonging We work to make sure this occurs in a supportive space that does not negatively
18	impact people's physical or psychological health."
19	(b) In written testimony to Congress on March 23, 2023, CEO Shou Chew, who
20	previously explained that he is "responsible for all the strategic decisions at TikTok" stated:
21	"Safety and wellness—in particular for teens—is a core priority for TikTok."
22	(c) Shou Chew further testified: "[T]here are more than 150 million Americans who
23	love our platform, and we know we have a responsibility to protect them, which is why I'm
24	making the following commitments to you and to all our users. Number one, we will keep
25	safety particularly for teenagers as a top priority for us."
26	(d) In a Ted Talk in April 2023, Shou Chew referred back to his commitments before

(TIKTOK DECEIVES USERS IN OREGON ABOUT ITS PLATFORM'S SAFETY.)

Congress, reiterating his first commitment "that we take safety, especially for teenagers,
extremely seriously, and we will continue to prioritize that." He went on to say, "[y]ou know, I
believe that [we] need to give our teenage users, and our users in general, a very safe
experience If they don't feel safe, we cannot fulfill our mission. So, it's all very organic to
me as a business to make sure that I do that."
(e) A major public-relations problem for TikTok was the "Blackout Challenge." The
media reported that children died after copying a trend on the Platform of suffocating
themselves. As recently as April 2022, TikTok maintained an official media statement in
response to the death of a Colorado child and a Pennsylvania child, stating in part: "At TikTok,
we have no higher priority than protecting the safety of our community, and content that
promotes or glorifies dangerous behavior is strictly prohibited and promptly removed to prevent
it from becoming a trend on our platform." Many media outlets, such as The Associated Press,
NBC, The New York Post, Newsweek, and People reported this statement attributable to TikTok
in April 2021 and May 2022.
(f) TikTok touts its so-called "safety features" that, ostensibly, render the Platform
safe. For instance, in a March 1, 2023, blog post, TikTok announced a series of features that
allegedly increased the safety of the Platform. The blog post, under the "Safety" section of
TikTok's website, claimed that "[t]hese features add to our robust existing safety settings for
teen accounts."
(g) Similarly, in an October 17, 2022 post on the TikTok website, TikTok claimed the
Platform was safe: "We have a vibrant and inspiring community on TikTok, and it's important
that our platform remains a safe, supportive, and joyful place for our community."
140.
By engaging in these and similar misrepresentations, and by failing to disclose critical,
material information regarding its Platform's risks, TikTok deceives users. TikTok's deception
111

1	and lack of transparency prevents young users and their parents from making truly informed
2	decisions about Platform usage.
3	141.
4	TikTok also misleads consumers about the purpose and effect of the compulsive design
5	elements it incorporates into its Platform. Leaders at TikTok downplay and deny the impact of
6	the Platform's compulsive design elements by emphasizing that the Platform provides a positive
7	experience for users and incorporates time-management tools.
8	142.
9	When asked by Congress in October 2021 if TikTok is specifically designed to keep users
10	engaged as long as possible, the public and TikTok's users heard TikTok's Vice President &
11	Head of Public Policy, Michael Beckerman testify: "We want to make sure that people are
12	having an entertaining experience, you know like TV or movies, TikTok is meant to be
13	entertaining. But we do think we have a responsibility, along with parents, to make sure that it's
14	being used in a responsible way."
15	143.
16	In April 2023 at a Ted Talk conversation, Shou Chew reiterated that TikTok's "goal is
17	not to optimize and maximize time spent. It is not." He further denied that TikTok has a financial
18	incentive to maximize users' time spent on the Platform, stating: "Even if you think about it from
19	a commercial point of view, it is always best when your customers have a very healthy
20	relationship with your product"
21	144.
22	This response deceptively omits TikTok's relentless targeting of users' time and attention,
23	and measuring success based on metrics such as how many young people use the Platform per
24	111
25	111
26	111
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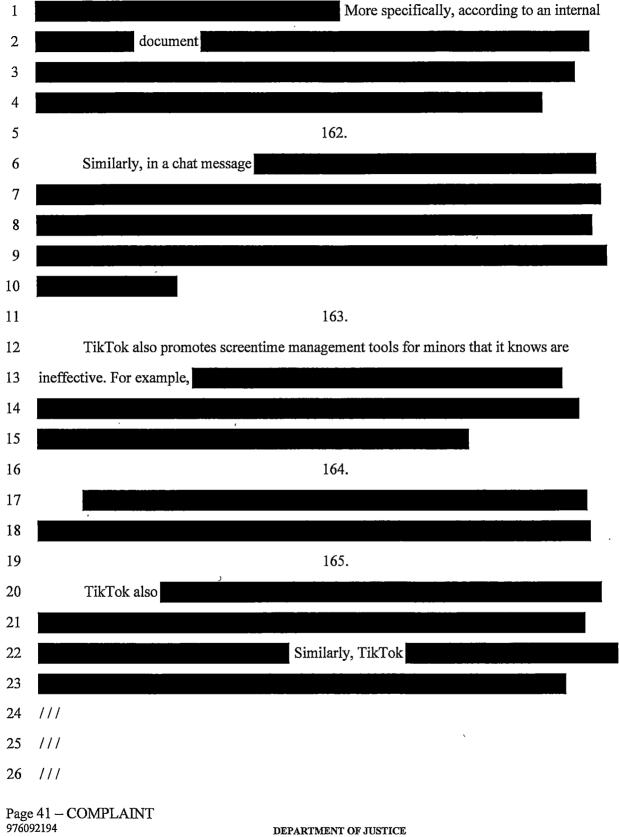
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1	day and month, how long they spend watching videos, how many videos they watch, and
2	whether they keep coming back—a practice TikTok has engaged in for years.
3	145.
4	TikTok executives have touted the Platform's in-app time management tools to counter
5	perceptions that the Platform is designed to increase engagement. At a congressional hearing
6	about prolonged engagement in October 2021, Michael Beckerman emphasized, "We have take a
7	break videos, we have time management tools, and family pairing is another tool where parents
8	can help limit the time their teenagers are spending on the app." Again, at a Ted Talk in April
9	2023, Shou Chew brought up TikTok's time management tools and interventions, stating: "If
10	you spend too much time on our platform, we will proactively send you videos to tell you to get
11	off the platform. And depending on the time of day: If it's late at night, [the video] will come
12	sooner." By touting these tools, TikTok creates the impression that it is effectively managing
13	compulsive use, instead of encouraging it through TikTok's design features.
14	146.
15	But TikTok knows this is not true.
16	
17	
18	147.
19	Through these representations, TikTok misleads consumers, particularly young users and
20	their parents, into thinking that the app is not designed for compulsive use and in fact has
21	effective tools to mitigate compulsive use, when it does not. In reality, compulsive use is woven
22	into the very fabric of the app. TikTok's internal documents show that
23	TikTok's own statistics
24	showing that
25	. By creating false impressions that TikTok mitigates
26	compulsive use and by omitting critical information about TikTok's encouragement of

1	compulsive use, TikTok engages in deceptive trade practices that prevent users, their parents,
2	and guardians from making informed decisions about their usage of the app.
3	(TIKTOK DECEIVES USERS ABOUT THE EFFICACY OF ITS SO-CALLED SAFETY
4	TOOLS.)
5	148.
6	TikTok also deceives consumers about its purported "safety features." The TikTok app
7	has several so-called screentime management functions, including: (1) a screentime limit: a
8	purported feature to "limit" teen users to 60 minutes on the Platform by default; (2) a screentime
9	dashboard: a page where users can "get a summary of your time spent on TikTok"; (3) family
10	safety mode: a feature that "links a parent's TikTok account to their teen's" to allow parents to
11	control teens' daily screen time, ability to send direct messages on the app, and types of content
12	teens may view; and (4) take a break videos: videos that are pushed at periodic intervals to
13	encourage users to take a break from the Platform. TikTok advertises these features as tools to
14	aid youth wellbeing, but the functions are designed to appear to reduce compulsive use without
15	making meaningful changes.
16	(TikTok's claimed 60-minute limit is not a limit.)
17	149.
18	Announced right before Shou Chew testified to Congress, TikTok has repeatedly pushed
19	the idea that it sets an automatic 60-minute daily screentime limit for teens. In a March 1, 2023
20	post on its website, former Head of Trust and Safety Cormac Keenan wrote that the screentime
21	management tool would provide teen users with a "60-minute daily screen time limit."
22	150.
23	But this tool does not actually impose a screen time limit: after using TikTok for 60
24	minutes, teens are simply prompted to enter a passcode that they have previously created in order
25	to continue watching. Users can also change the 60 minute prompt, with options ranging from
26	after 40 minutes to 2 hours on TikTok per day, or disable the tool entirely.
	·

i	releasing the 60-minute-prompt tool, 11k1 ok prominently advertised it to the public—but failed
2	to disclose how it actually works.
3	155.
4	In one example from the Washington Examiner, a news magazine more likely to be read
5	by adults than teens, an advertisement (shown below) stated only that
6	" Nowhere in the
7	advertisement did TikTok disclose that the screen time limit can be easily bypassed or disabled,
8	and was shown to have a negligible impact.
9	·
10	
11	Teen accounts
12	automatically have
13	a daily screen time limit of 60 mins.
14	Caly on TikTok.
15	Only on the lon.
16	
17	J TikTok
18	
19	
20	156.
21	TikTok made similar or identical public representations in other contexts, including
22	January 2024 advertisements in <i>The Washington Post</i> stating that "[t]een accounts automatically
23	have a daily screen time limit of 60 mins." These advertisements leave consumers—especially
24	parents who do not use the Platform—with a false impression that this tool imposes an actual
25	limit on teen screen time, creating a false belief that TikTok effectively addressed concerns
26	around excessive use.

1	157.
2	TikTok promoted its screentime dashboard as a tool to help minors. It did so in press
3	releases posted to its website in 2019 and 2020, in external newsletters, such as its June 2022
4	Creator Newsletter, and in posts on TikTok's website.
5	158.
6	TikTok also promotes its screentime management tools to parents and guardians through
7	partnership with the National PTA and in press releases on its website. For instance, in February
8	2022, TikTok published an article on its website entitled "Introducing Family Safety Mode and
9	Screentime Management in Feed," writing: "As part of our commitment to safety, the wellbeing
10	of our users is incredibly important to us. We want people to have fun on TikTok, but it's also
11	important for our community to look after their wellbeing which means having a healthy
12	relationship with online apps and services."
13	159.
14	In his written testimony to Congress in March 2023, Shou Chew stated: "TikTok also has
15	taken numerous steps to help ensure that teens under 18 have a safe and enjoyable experience on
16	the app We launch great products with a safety-by-design mentality, even if those features
17	limit our monetization opportunities."
18	
19	160.
20	While TikTok publicizes its safety features ostensibly intended to reduce compulsive use
21	internal analyses show that
22	
23	161.
24	Rather,
25	In other words,
26	



1	166.
2	TikTok also touts its "Take a Break" videos that ostensibly encourage users to stop using
3	the TikTok Platform after long sessions, despite similar internal concerns about their
4	effectiveness.
5	167.
6	Another feature that TikTok heavily promotes to parents and parent groups is Family
7	Pairing, which, according to TikTok, "allows parents and teens to customize their safety settings
8	based on individual needs." Yet TikTok knows the feature does not fix the problems its Platform
9	causes. As an internal document notes,
10	
11	Moreover, teens can
12	easily bypass Family Pairing. The function works only on TikTok's mobile application, so teens
13	can avoid parent-imposed restrictions simply by using their desktop or phone browser.
14	168.
15	TikTok also makes these screentime management features hard to find. Many are hidden
16	behind multiple screens, reducing their use and effectiveness. Internal documents
17	
18	
19	
20	169.
21	TikTok touts these time management and other safety tools as if they are legitimate
22	interventions designed to promote young users' healthy usage of the Platform. But TikTok
23	withholds material information about the effectiveness of these tools and does not provide
24	consumers crucial information to assess the safety of the Platform.
25	111
26	

1	(TikTok deceives users about its beauty filters.)
2	170.
3	Despite the known dangers caused by TikTok's beauty filters and similar features,
4	TikTok fails to provide any warning to its users (or their parents, when users are underage) that
5	using the filters on its Platform can be dangerous.
6	171.
7	TikTok did not disclose that it knew effects like beauty filters can harm its young users
8	
9	
10	
11	
12	
13	
14	
15	172.
16	TikTok knows that its beauty filters, other beautifying Effects, and Effects that rate
17	physical attractiveness are dangerous to young users. Nonetheless, TikTok actively promotes
18	them. By failing to disclose the dangers of these features, TikTok actively conceals the features'
19	known dangers from its users and their parents.
20	173.
21	Instead of a page warning about the harm caused by beauty features, TikTok has an entire
22	webpage devoted to "Youth Safety and Well-Being" where it claims the company is "deeply
23	committed to ensuring TikTok is a safe and positive experience for people under the age of 18."
24	It goes on to proclaim that youth safety is a "priority," and that TikTok creates a
25	"developmentally appropriate" experience that is a "safe space" for "self-exploration."
26	///
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1	(TikTok deceives users about the efficacy of its "Refresh" and "Restricted Mode" features.)
2	174.
3	Besides omitting and misrepresenting critical information about the Platform's
4	compulsive design features, TikTok deceives consumers by promoting features purportedly
5	designed to help users manage the content the recommendation system feeds them, including the
6	"Refresh" feature, which allegedly allows users to "reset" their For You feed, and "Restricted
7	Mode," which allegedly limits the appearance of content that may not be appropriate for all
8	audiences.
9	175.
10	A TikTok user experiences a "rabbit hole" (also called a "filter bubble") when they
11	encounter a high percentage of sequential videos on the same or similar topics. TikTok knows
12	that rabbit holes harm their young users—particularly when these rabbit holes feed young users
13	videos that trigger anxiety or depression, or provoke other harmful effects (for example, videos
14	that trigger FOMO, harmful social comparison, self-harm or disordered eating).
15	176.
16	The recommendation system creates rabbit holes by quickly evaluating users' interests
17	and then repeatedly pushing videos about those interests regardless of content.
18	. 177.
19	In internal documents
20	
21	178.
22	Even rabbit holes that could be innocuous to some can be harmful to specific individuals
23	One internal document
24	
25	
26	
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16

1		179
2	A from The Wall Street	Ingunal exposé on Ti

After The Wall Street Journal exposé on TikTok's algorithm and the harm caused to 2 users stuck in rabbit holes, TikTok made changes to its Platform that it calls "Algo Refresh." 3

180.

The Algo Refresh feature purportedly allows users suffering from rabbit holes—or who 5 are otherwise dissatisfied with the videos TikTok feeds them-to "reset" their For You feed. 6

According to an internal document, 8 9

181. 10

and external pressure, on March 16, 2023, TikTok announced the 11 After much new "Refresh your For You feed" feature. 12

182. 13 14 15

183.

TikTok billed the Refresh feature on its website as "[t]he option to start fresh on 17

TikTok." 18

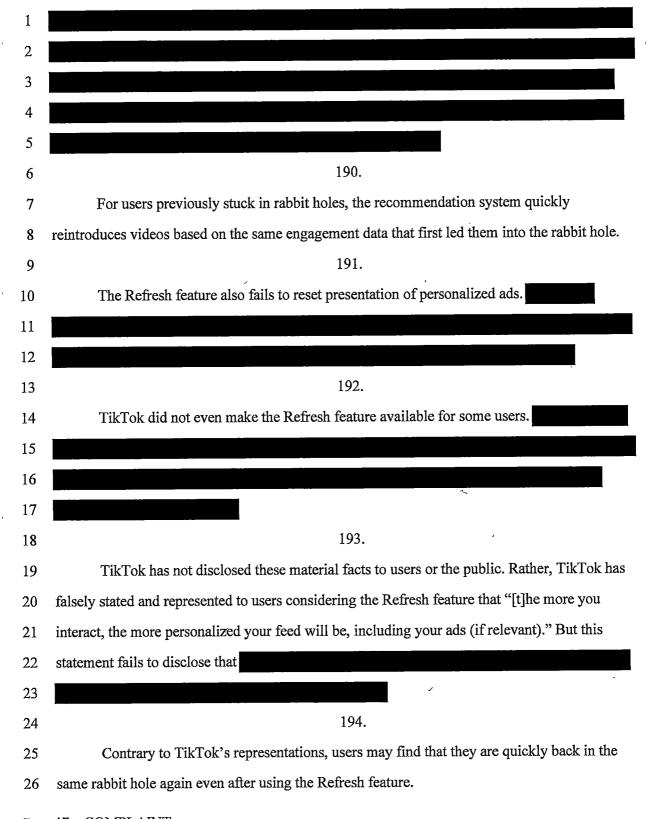
184. 19

It further explained that: "When enabled, this feature allows someone to view content on 20 their For You feed as if they just signed up for TikTok. Our recommendation system will then 21 begin to surface more content based on new interactions." 22

185. 23

TikTok makes similar statements to users who access the Refresh feature on the TikTok 24 Platform. When users open the "Refresh your For You feed" page in the Platform's settings, they 25 26 111

1	are asked: "Want a fresh start?" The Platform informs users that activating the Refresh feature
2	will allow them to "launch your new feed."
3	186.
4	Spokespeople for TikTok repeated these claims to reporters. For instance, the news outlet
5	TechCrunch reported in February 2023:
6	With the new refresh button, which will be available in account settings, users will
then begin to see content that's based on their new interactions, a TikTok spokesperson told TechCrunch. In addition to providing a refreshed feed, the	activity or interactions" to their For You feed. After hitting the button, users will
	spokesperson told TechCrunch. In addition to providing a refreshed feed, the
9	company noted that the feature could serve as a way to support potentially vulnerable users who want to distance themselves from their current content experience. ³
10	187.
11	These public statements led consumers to reasonably believe that resetting the For You
12	feed would result in a completely new feed as if they were new users, and that they would be
13	able to escape rabbit holes of harmful content.
14	188.
15	However, the Refresh feature was never expected to succeed. First, this feature is hidden
16	behind a complex series of settings.
17	
18	
19	
20	
21	
22	189.
23	Not only did TikTok design the Refresh feature not to be used, but it did not even make
24	the feature work.
25	3 a a 1 b million to a constant to the first of the first
26	³ See Sarah Perez, TikTok Introduces a Strike System for Violations, Tests a Feature to 'Refresh' the For You Feed, TechCrunch (Feb. 2, 2023), https://archive.ph/jadQb.



2	TikTok also misleads users about the efficacy of "Restricted Mode," which TikTok
3	publicly described in an October 2019 post to its Newsroom as "an option that limits the
4	appearance of content that may not be appropriate for all audiences."
5	196.
6	TikTok's website advises parents to enable this tool for their teens: "Note: If you're a
7	parent and your teen uses TikTok, it might make sense to enable this setting to ensure the content
8	they are viewing is age-appropriate."
9	197.
10	On its website, TikTok says that users in Restricted Mode "shouldn't see mature or
11	complex themes, such as: [p]rofanity[, s]exually suggestive content[, r]ealistic violence or
12	threatening imagery[, f]irearms or weapons in an environment that isn't appropriate[, i]llegal or
13	controlled substances/drugs[, and e]xplicit references to mature or complex themes that may
14	reflect personal experiences or real-world events that are intended for older audiences."
15	198.
16	TikTok advertised the Platform's Restricted Mode as an "appropriate' experience" to
17	"family-oriented partners," such as the National Parent Teacher Association and Family Online
18	Safety Institute.
19	199.
20	TikTok promoted this feature to its partners to achieve increased publicity of its
21	deceptive claims. In TikTok's estimation,
22	—an understanding that
23	was then reflected in several "media stories."
24	200.
25	Yet TikTok knew that Restricted Mode did not function in the manner TikTok
26	represented, and instead only filtered very limited categories of potentially objectionable content.

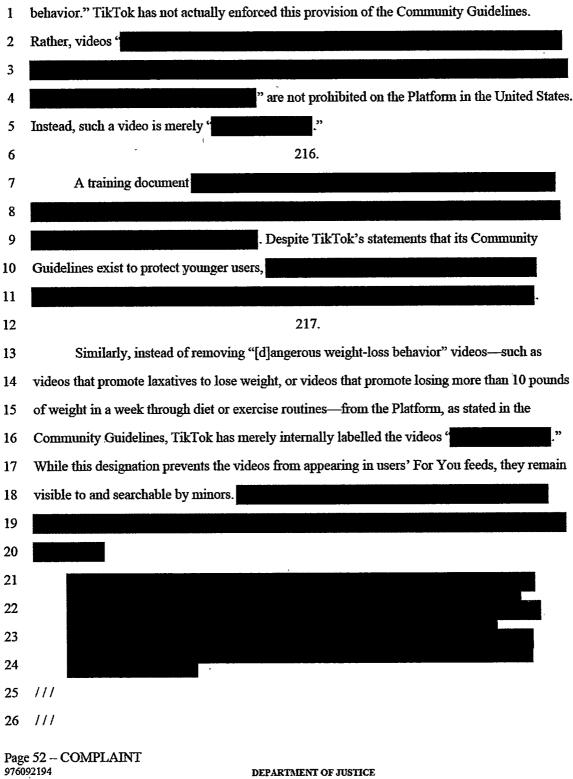
195.

1	201.
2	For instance,
3	
4	202.
5	Indeed, nearly two years after TikTok began making these misrepresentations on its
6	website, TikTok's Global Head of Minor Safety told TikTok's U.S. Safety Head that "
7	
8	22
9	203.
10	An internal found that
11	
12	
13	
14	
15	
16	204.
17	
18	
19	205.
20	Moreover, Restricted Mode encompasses only the For You feed. A minor using the
21	TikTok Platform can easily circumvent the feature by, for example, watching videos that they
22	search for, are sent directly to them, or uploaded by accounts they follow.
23	(TikTok deceives users, parents, and guardians its Community Guidelines.)
24	206.
25	TikTok has also misrepresented and omitted critical information about the application
26	and enforcement of its "Community Guidelines." Specifically, TikTok has misrepresented how

1	effectively the Guidelines are applied, to whom and what they apply, and the role of experts in
2	forming the Community Guidelines.
3	207.
4	In its Community Guidelines, TikTok has claimed that it "remove[s] content—whether
5	posted publicly or privately—when we find that it violates our rules." TikTok's Community
6	Guidelines set out a number of rules as to different types of topics, including not allowing any
7	"violent threats, promotion of violence, incitement to violence, or promotion of criminal
8	activities that may harm people, animals or property," "hate speech, hateful behavior, or
9	promotion of hateful ideologies," "youth sexual or physical abuse or exploitation," "showing,
10	promoting, or sharing plans for suicide or self-harm," "showing or promoting disordered eating
11	and dangerous weight loss behaviors," and "showing or promoting dangerous activities and
12	challenges."
13	208.
14	TikTok has long made statements to this effect, including when speaking to reporters,
15	parents, and government regulators.
16	209.
17	For instance, Shou Chew testified to Congress on March 23, 2023, that "anything that is
18	violative and harmful we remove [from the Platform]." Similarly, when he testified to Congress
19	on January 31, 2024, Chew claimed that TikTok's "robust Community Guidelines strictly
20	prohibit content or behavior that puts teenagers at risk of exploitation or other harm and we
21	vigorously enforce them." TikTok repeated that latter statement on its website.
22	210.
23	TikTok has used the comprehensiveness of its Community Guidelines to reassure parents
24	and others that its Platform is a safe product for young users. TikTok represents that its
25	Community Guidelines "apply equally to everyone and everything on our platform."
26	111

1	211.
2	In a Ted Talk in April 2023, Shou Chew explained that TikTok has "very clear
3	community guidelines. We are very transparent about what is allowed and what is not allowed on
4	our platform. No executives make any ad hoc decisions. And based on that, we have built a team
5	that is tens of thousands of people plus machines in order to identify content that is bad and
6	actively and proactively remove it from the platform."
7	212.
8	But these representations are misleading. TikTok's actual internal policies and practices
9	have long differed substantially from its Community Guidelines and other public statements,
10	with respect to both user-generated content and advertisements on the Platform.
11	· 213.
12	Even though TikTok's Community Guidelines have claimed that content about seductive
13	performances by minors, drugs, gore, and physically dangerous behavior is removed or not
14	allowed under its terms of service, in many circumstances, TikTok has knowingly and
15	intentionally permitted such content to remain on the Platform. Instead of actually removing
16	harmful content from the Platform, as it has claimed it does, TikTok has often simply moves
17	certain videos out of users' For You feed.
18	
19	
20	214.
21	When content is "grant and "or made "grant and " (or the like), it has remained
22	visible and available on the Platform.
23	215.
24	For example, TikTok's Community Guidelines has claimed that "content by young
25	people that intends to be sexually suggestive" is prohibited on the Platform. The Guidelines

define "sexually suggestive" as "includ[ing] intimate kissing, sexualized framing, or sexualized



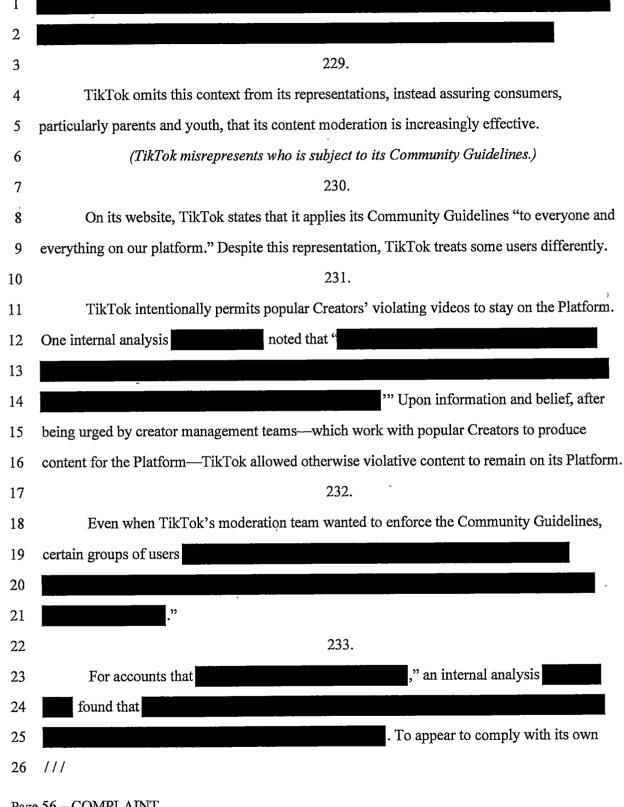
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1	218.
2	TikTok has engaged in similar conduct for other types of videos as well. For example, the
3 Community Guidelines claim that TikTok "do[es] not allow the trade of alcohol, tobacco	
4	products, and or drugs" or "showing possessing, or using drugs." The Community guidelines
5	also state "We do not allow showing young people possessing or using with alcohol, tobacco
6	products, or drugs." (Emphasis in original.)
7	219.
8	Yet contrary to this representation, videos that mention illegal drugs remain on TikTok's
9	Platform. Videos promoting drugs by
10	" were also left on
11	the Platform.
12	220.
13	In some instances, TikTok's Community Guidelines had had policies that have not been
14	enforced. An internal document
15	
16	
17	
18	
19	221.
20	Similarly, TikTok's Community Guidelines previously prohibited "[c]ontent that depicts
21	dangerous driving behavior," although this language was recently removed from the Community
22	Guidelines. Yet TikTok's internal policy was clear: "
23	"Again, TikTok merely removed that content from individual users' For You
24	feeds and personalized push notifications.
25	HI
26	///
	e 53 - COMPLAINT DEPARTMENT OF JUSTICE

2	TikTok also failed to remove gore even though its current Community Guidelines state:
3	"We do not allow gory, gruesome, disturbing, or extremely violent content." Gore, like drugs
4	and dangerous driving, remains available on the Platform, even if moved off the individual user's
5	For You feed.
6	223.
7	This pattern applies to other parts of the Platform too. For instance, the Community
8	Guidelines previously claimed that "[o]ur guidelines listed above also apply to comments and
9	messages." 5 But direct messages have an even less restrictive set of rules.
10	224.
11	For instance, as discussed above, the Community Guidelines claim that the Platform
12	prohibits "sexually suggestive" content by young people. Videos of those performances are not
13	recommended. But TikTok does not prohibit or in any way reduce the visibility of such videos
14	when they are sent via direct message. Similarly, content showing minors possessing or using
15	drugs, alcohol, and tobacco are, according to the Community Guidelines, forbidden from the
16	Platform. But that rule is not enforced for direct messages.
17	(TikTok omits key metrics in its reported content moderation enforcement.)
18	225.
19	Although TikTok touts its moderators, internally it knows that much of its moderation
20	"and because TikTok created an ineffective system.
21	. For many types of content,
22	
23	
24	⁴ Sensitive and Mature Themes, Community Guidelines, TIKTOK, https://www.tiktok.com/community-guidelines/en/sensitive-mature-themes#4
25	[https://www.tiktok.com/community-guidelines/en/sensitive-mature-themes#4] [under "Shocking and Graphic Content"]
26	⁵ This language was removed in the most recent iteration of the Community Guidelines.

222.

1	
2	
3	226.
4	Even though TikTok did not comply with its own Community Guidelines, it directed
5	employees to announce otherwise. When managing negative fallout after press reported that a
6	child was in the emergency room after attempting a dangerous TikTok challenge,
7	
8	
9	"
10	227.
11	TikTok fails to disclose that its content moderation policies
12	
13	
14	. This lack of meaningful oversight in content moderation
15	exposes youth to harmful harassment, bullying, and solicitation.
16	228.
17	TikTok misleads the public as to the diligence of its content moderation. To reassure the
18	public of its commitment to content moderation, TikTok publishes metrics such as "proactive
19	removal" rate, but this metric only captures how fast TikTok removes content that it manages to
20	catch, not how much content it catches overall. Internally, TikTok notes that
21	
22	"Although TikTok boasts thorough
23	content review processes, it does not disclose significant "leakage" rates, measuring the
24	percentage of violative content that is not moderated or removed. Internally, TikTok knows the
25	rate at which certain categories of content leak through its moderation processes, including:
26	



1	Community Guidelines, TikTok misled consumers by stating it removed harmful material but
2	left much of that material on its Platform.
3	(TikTok misrepresents its incorporation of expert recommendations
4	into its Community Guidelines.)
5	234.
6	TikTok announces on its website that its Community Guidelines "are informed by
7	international legal frameworks and industry best practices, including the UN Guiding Principles
8	on Business and Human Rights, the International Bill of Human Rights, the Convention on the
9	Rights of Children, and the Santa Clara Principals. We also seek input from our community,
10	safety and public health experts, and our Advisory Counsils (sic)." TikTok, however, contradicts
11	expert recommendations in its creation and enforcement (or lack thereof) of the Community
12	Guidelines. For example,
13	
14	
15	235.
16	TikTok also misstates expert recommendations. For instance, Shou Chew testified before
17	Congress in March 2023 that TikTok is working with experts to build policies for content that is
18	"not inherently harmful, like some of the extreme fitness videos about people running 100 miles"
19	but can become harmful if shown too much. Mr. Chew said that "the experts are telling us that
20	we should disperse [this content] more, and make sure that they are not seen too regularly
21	[e]specially by younger users."
22	236.
23	, however, TikTok knew that
24	
25	
26	

1		
2	·»	
3	237.	
4	Contrary to TikTok's public statements, it has not aligned its practices with expert	
5	recommendations. TikTok misrepresents what experts recommend and its implementation of	
6	those recommendations.	
7	(TIKTOK DECEIVES USERS WITH ITS APPLICATION STORE AGE RATINGS.)	
8	238.	
9	TikTok's application is usually downloaded through Apple's App Store (App Store) or	
10	Google's Google Play (Google Play). Both application stores prominently show TikTok's age	
11	rating, which parents and other members of the public rely on to determine whether TikTok is	
12 -	age appropriate.	
13	239.	
14	A developer wishing to make an application available in the App Store must describe the	
15	frequency and intensity of varying types of content that appear in the application. Based on these	
16	responses, the App Store automatically assigns an age rating.	
17	240.	
18	If a developer knows an application is not suitable for young users, the developer may	
19	also manually select "17+," which is the highest age rating.	
20	241.	
21	To achieve a 12+ rating for its app on the App Store, TikTok represented that the app	
22	contains only "Infrequent/Mild" instances of the following types of content: "Sexual Content and	
23	Nudity"; "Alcohol, Tobacco, or Drug Use or References"; "Mature/Suggestive Themes";	
24	"Profanity or Crude Humor"; and "Cartoon or Fantasy Violence."	
25	///	
26	111	
Рада	e 58 – COMPLAINT	

1	242.	
2	These representations are not merely responses to Apple. Instead, they appear on the App	
3	Store entry for the TikTok app.	
4	243.	
5	Google Play's rating process also requires an app's developer to make representations	
6	about an app's content. A developer wishing to make an application available in Google Play in	
7	the United States must answer a content questionnaire provided by the International Age Rating	
8	Coalition. TikTok completed the questionnaire and received a "T" or "Teen" rating for the	
9	TikTok app on Google Play.	
10	244.	
11	As with the App Store, the TikTok app's "T" rating is displayed prominently on the app's	
12	Google Play entry.	
13	245.	
14	Not only did TikTok deceive the raters to obtain false age ratings, it advertised those	
15	ratings to the public, including parent groups like the National PTA and its affiliate members,	
16	and the media.	
17	246.	
18	Each time TikTok touted its application store ratings is an actionable misrepresentation.	
19	247.	
20	According to Apple, parents can use the App-Store's age ratings to "determine what is	
21	appropriate for their children." Similarly, by Google's description, age ratings serve to inform	
22	parents "of potentially objectionable content within an app." And parents do in fact rely on the	
23	application stores' ratings.	
24	248.	
25	TikTok has produced a plethora of guidebooks and briefing documents for parents or	
26	other third parties that highlight TikTok's application store age ratings. Many of them take	

1	ownership of TikTok's age rainings. For instance, in a widery distributed, earner version of its
2	Gùardians Guide, TikTok stated:
3	TikTok can be downloaded from the App Store, Google Play Store, Amazon
Appstore, and other official application platforms. We've given the app a 12- 4 specifically so caregivers can access the device-level Apple and Android conbuilt into your family's devices. 5	Appstore, and other official application platforms. We've given the app a 12+ rating specifically so caregivers can access the device-level Apple and Android controls
	built into your family's devices.
6	249.
7	TikTok's internal documents
8	. TikTok has used these talking points
9	many times in communications and representations to third parties.
10	250.
11	On information and belief, had TikTok accurately represented the content available on its
12	Platform, the TikTok application would only have been eligible for the respective app stores'
13	most restrictive age ratings—limiting its availability to younger users.
14	251.
15	Content inappropriate for young users is abundant and easily accessible on TikTok. On
16	information and belief, as reported in The Wall Street Journal (Journal) in September 2021, a
17	study it conducted browsed TikTok using nearly three dozen automated accounts registered as
18	teenagers between ages 13 and 15. The study found that the Platform showed the teenage
19	accounts considerable pornography, sex shop ads, and videos about drug and alcohol use.
20	252.
21	The plethora of age-inappropriate content on the TikTok Platform belies TikTok's public
22	representations that it is appropriate for ages "12+" or for "Teens."
23	253.
24	TikTok was served with a notice in writing that identified the alleged unlawful conduct
25	and the relief the State of Oregon would seek. TikTok did not execute and deliver a satisfactory
26	assurance of voluntary compliance as provided in ORS 646.632(2).

1	CLAIM FOR RELIEF
2	(Unlawful Trade Practices Act)
3	254.
4	The Attorney General realleges paragraphs 1 through 252, incorporating their allegations as
5	if fully set forth in each count below.
6	Count 1 – Violation of ORS 646.607(1)
7	255.
8	TikTok employed unconscionable tactics in violation of ORS 646.607(1) when, acting in the
9	course of its businesses, vocations, or occupations, TikTok engaged in acts and omissions in
10	connection with selling or disposing of goods or services that caused young users' compulsive and
11	unhealthy use of and addiction to TikTok's Social Media Platform.
12	256.
13	TikTok engaged in unconscionable tactics in connection with young users' use of and/or
14	addiction to TikTok's Platform by knowingly taking advantage of their age and vulnerabilities,
15	by doing the following:
16	(a) TikTok targeted its Platform to young users while knowingly designing its
17	Platform to include features that TikTok knew to be uniquely psychologically and physically
18	harmful to young users-including features known to promote compulsive, prolonged, and
19	unhealthy use by young users;
20	(b) TikTok purposely created, designed, and utilized Social Media Platform features
21	that unconscionably harm young users independently of any actions taken by third-party users of
22	TikTok's Platform. These features include Infinite Scroll, ephemeral content features, Autoplay,
23	quantification and display of Likes, disruptive notifications and alerts, dopamine-inducing
24	intermittent variable reward systems, and other filters and effects, all of which were and continue
25	to be unconscionably utilized by TikTok to extract more time and attention from young users
26	

1	than they would otherwise choose to give and override their ability to self-regulate where their
2	developing brains are not equipped to resist TikTok's manipulative tactics;
3	(c) TikTok designed, developed, and deployed disruptive audiovisual and vibration
4	notifications and alerts and ephemeral content features in a way that unconscionably exploited
5	young users' psychological vulnerabilities and cultivated a sense of "fear of missing out" in
6	order to induce young users to spend more time than they would otherwise choose on TikTok's
7	Platform; and
8	(d) TikTok algorithmically served content to young users, according to "variable
9	reinforcement schedules," thereby manipulating dopamine releases in young users,
10	unconscionably inducing them to engage repeatedly with its products—much like a gambler at a
11	slot machine.
12	257.
13	TikTok's violations of the UTPA set forth herein were willful because TikTok knew or
14	should have known that its conduct violated the UTPA.
15	258.
16	Pursuant to ORS 646.632(1) and ORS 646.636, the State of Oregon seeks a permanent
17	injunction and such other orders as may be necessary to prevent Defendants from engaging in the
18	violations described above.
19	259.
20	Pursuant to ORS 646.642(3), the State of Oregon seeks civil penalties up to \$25,000 per
21	willful violation by each Defendant.
22	260.
23	Pursuant to ORS 646.632, the State of Oregon seeks disgorgement of profits from goods
24	or services provided to consumers in Oregon.
25	
26	

2	Pursuant to ORS 646.632(8) and ORCP 68, the State of Oregon seeks its reasonable
3	attorneys' fees, costs, and disbursements.
4	Count 2 - Violation of ORS 646.608(1)(e)
5	262.
6	TikTok, acting in the course of its businesses, vocations, or occupations, violated ORS
7	646.608(1)(e) when TikTok expressly and by implication made the following false or misleading
8	representations that its goods or services have characteristics, uses, benefits or qualities that the
9	goods or services do not have.
10	(a) TikTok misrepresented, directly or indirectly, expressly or by implication, that its
11	Platform is not psychologically or physically harmful for young users and is not designed to
12	induce young users' compulsive and extended use, when it is in fact so designed;
13	(b) TikTok misrepresented, directly or indirectly, expressly or by implication, that its
14	Platform is less addictive and/or less likely to result in psychological and physical harm for
15	young users than its Platform is in reality;
16	(c) TikTok misrepresented, directly or indirectly, expressly or by implication,
17	through the publication of Community Guidelines and intentional omission of material data from
18	those reports, and through other communications, that the incidence or prevalence of negative or
19	harmful material on TikTok's Platform was lower than it actually was;
20	(d) TikTok misrepresented, directly or indirectly, expressly or by implication that it
21	prioritized young users' health and safety over maximizing profits, when in fact TikTok
22	subordinated young user health and safety to its goal of maximizing profits by prolonging young
23	users' time spent on its Platform;
24	(e) TikTok misrepresented, directly or indirectly, expressly or by implication that
25	TikTok prevents under-13 users from using TikTok when in fact TikTok was aware that it does
26	not prevent under-13 users from using TikTok;

261.

1	(f)	TikTok misrepresented, directly or indirectly, expressly or by implication that
2	TikTok's collection of user data was not for the purpose of causing those users to become	
3	addicted to the Platform, when in reality that was one of the purposes for which TikTok collected	
4 -	user data;	•
5	(g)	TikTok has made other false and deceptive representations, including as set forth
6	in paragraphs	s 137-252.
7		263.
8	TikTo	ok's violations of the UTPA set forth herein were willful because TikTok knew or
9	should have l	known that its conduct violated the UTPA.
10	,	264.
11	Pursu	tant to ORS 646.632(1) and ORS 646.636, the State of Oregon seeks a permanent
12	injunction an	d such other orders as may be necessary to prevent Defendants from engaging in the
13	violations described above.	
14	265.	
15	Pursuant to ORS 646.642(3), the State of Oregon seeks civil penalties up to \$25,000 per	
16	willful violat	tion by each Defendant.
17		266.
18	Pursi	ant to ORS 646.632, the State of Oregon seeks disgorgement of profits from goods
19	or services p	rovided to consumers in Oregon.
20		267.
21	Pursi	ant to ORS 646.632(8) and ORCP 68, the State of Oregon seeks its reasonable
22	attorneys' fe	es, costs, and disbursements.
23		Count 3 – Violation of ORS 646.608(1)(t)
24		268.
25	TikT	ok, acting in the course of its businesses, vocations, or occupations, violated
26	ORS 646.60	8(1)(t) when TikTok failed to disclose concurrent with tender or delivery of

1	TikTok's Social Media Platform known material defects and material nonconformities resulting	
2	in young users' compulsive and unhealthy use of and addiction to TikTok's Social Media	
3	Platform.	
4	269.	
5	TikTok's violations of the UTPA set forth herein were willful because TikTok knew or	
6	should have known that its conduct violated the UTPA.	
7	270.	
8	Pursuant to ORS 646.632(1) and ORS 646.636, the State of Oregon seeks a permanent	
9	injunction and such other orders as may be necessary to prevent Defendants from engaging in the	
10	violations described above.	
11	271.	
12	Pursuant to ORS 646.642(3), the State of Oregon seeks civil penalties up to \$25,000 per	
13	willful violation by each Defendant.	
14	272.	
15	Pursuant to ORS 646.632, the State of Oregon seeks disgorgement of profits from goods	
16	or services provided to consumers in Oregon.	
17	273.	
18	Pursuant to ORS 646.632(8) and ORCP 68, the State of Oregon seeks its reasonable	
19	attorneys' fees, costs, and disbursements.	
20	PRAYER FOR RELIEF	
21	Plaintiff State of Oregon, by and through the Attorney General, prays for relief against	
22	TikTok as follows:	
23	(a) For count 1, a judgment against TikTok in the amount of \$25,000 for each willful	
24	violation of ORS 646.607, a permanent injunction, disgorgement, and such further orders as may	
25	be necessary to prevent the use or employment by any Defendant of the unconscionable tactics	
26	alleged in this Complaint;	

1	(0)	For count 2, a judgment against	TIKTOR III tile amount of \$25,000 for each winter
2	violation of ORS 646.608(1)(e), a permanent injunction, disgorgement, and such further orders		
3	as may be necessary to prevent the use or employment by any Defendant of the false and		
4	misleading representations alleged in this Complaint;		
5	(c)	For count 3, a judgment against	TikTok in the amount of \$25,000 for each willful
6	violation of ORS 646.608(1)(t), a permanent injunction, disgorgement, and such other orders as		
7	may be necessary to prevent Defendant from engaging in violations of ORS 608(1)(t);		
8	(d)	An award of Plaintiff's reasonal	ble attorneys' fees and costs of the investigation,
9	preparation, and litigation, pursuant to ORS 646.632(8) and ORCP 68; and		
10	(e)	Such other relief as the Court de	eems appropriate.
11	DAT	ED this 9th day of October 2024.	
12		R	espectfully submitted,
13			LLEN F. ROSENBLUM
14			attorney General
15			rall-
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